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## CONGRESSIONAL RECORD — SENATE

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tion, executive office, 81st Congress, first session, I ask unanimous consent that the report be printed, together with the individual views of the senior Senator from New York (Mr. JAVITS).

The PRESIDING OFFICER (Mr. SPONG). The report will be received, and the convention will be placed on the Executive Calendar; and without objection, the report will be printed, as requested by the Senator from Idaho.

## BILLS AND JOINT RESOLUTIONS INTRODUCED OR REPORTED

Bills and joint resolutions were introduced, read the first time, and, by unanimous consent, the second time, and referred or placed on the calendar, as follows:

By Mr. MONDALE:

S. 4569. A bill for the relief of Freny Rustom Iran; to the Committee on the Judiciary.

By Mr. HART:

S. 4570. A bill to amend the Wild and Scenic Rivers Act by designating certain rivers in the State of Michigan for potential additions to the National Wild and Scenic River Systems; to the Committee on Interior and Insular Affairs.

(The remarks of Mr. HART when he introduced the bill appear below under the appropriate heading.)

By Mr. STENNIS:

S. 4571. A bill to amend the Central Intelligence Agency Retirement Act of 1964 for Certain Employees, as amended, and for other purposes; placed on the calendar.

(Reference is made to the bill when reported by Mr. STENNIS, which appears earlier in the Record under the heading "Reports of Committees.")

By Mr. BYRD of West Virginia (for Mr. Young of Ohio):

S. 4572. A bill authorizing the construction, repair, and preservation of certain public works on rivers and harbors for navigation, flood control, and for other purposes; placed on the calendar.

(Reference is made to the bill when reported by Mr. BYRD of West Virginia, which appears earlier in the Record under the heading "Reports of Committees.")

By Mr. JAVITS (by request):

S.J. Res. 246. Joint resolution to provide for a temporary prohibition of strikes or lockouts with respect to the current railway labor-management dispute; to the Committee on Labor and Public Welfare.

(The remarks of Mr. JAVITS when he introduced the joint resolution appear earlier in the Record under the appropriate heading.)

By Mr. RANDOLPH:

S.J. Res. 247. Joint resolution expressing the support of the Congress that the United States should convene in 1971 an International Conference on Ocean Dumping; to the Committee on Foreign Relations.

## S. 4570—INTRODUCTION OF A BILL TO AMEND THE WILD AND SCENIC RIVERS ACT

Mr. HART. Mr. President, I am introducing a bill designed to stop development temporarily on scenic sections of Michigan's Au Sable and Manistee Rivers. The bill would add those sections to the list of 27 rivers under study for possible addition to the National Wild and Scenic Rivers system.

The sections affected by this legislation would be: the Au Sable, downstream from Foot Dam to Oscoda and upstream

from Loud Reservoir to the source of the river, including the principal tributaries but excluding Mio and Bamfield Reservoirs; and the Manistee, upstream from Manistee Lake to the river's source, including its principal tributaries but excluding Tippy and Hodenpyl Reservoirs.

These rivers and wildlands through which they pass are great resources for the people of Michigan and the Nation. They are, however, greatly endangered by the all-too-common threat of developments that would mar their scenic beauty and dilute their wild character. Much of the land along the Au Sable and the Manistee—including its tributary, the Pine River—is owned by the Consumers Power Co. They have in the past leased some of these lands for private development. Proposals for further leasing this spring focused widespread attention on the endangered future of these river lands. To its credit, the power company has delayed its leasing plans for the moment.

Nevertheless, the threatened future of these rivers is clear. We must move rapidly to forestall that threat, and I am most eager, as are Michigan's conservation-minded citizens, to cooperate in this endeavor.

Development is prohibited while a river is under study. If it is determined that a river should be protected permanently, additional legislation is required to add it to the wild rivers system.

The Departments of Interior and Agriculture, which administer the wild rivers program, have indicated interest in the Michigan rivers.

I am introducing the legislation at this time, not expecting that it will be passed in the few remaining days of this session, but in hopes that it will afford the rivers some degree of protection and will encourage the Consumers Power Co., to discontinue further leasing of its lands and perhaps gradually to phase out existing leases.

The Manistee and Au Sable Rivers have long been recognized as among the outstanding recreational rivers in the Midwest. At the national level, the Manistee River was recognized in the 1963-64 wild river study conducted by the U.S. Department of Interior and Agriculture as meeting national criteria, and the wild and scenic rivers bills introduced in Congress by the administration in 1967 and 1968 included the Manistee in the study category on rivers.

At the State level, both the Au Sable and Manistee were recognized in a 1965 Michigan Department of Natural Resources report to have natural and recreational values of major significance, and it was recommended that several stretches of riverfront be kept free of development. Again, in the foreword to a Department of Natural Resources Bulletin entitled, "Michigan's Au Sable River: Today and Tomorrow," written by G. E. Hendrickson and published in 1966, Gerald E. Eddy, then Chairman of the Michigan Water Resources Commission, stated:

The Au Sable is perhaps enjoyed by more people than any other Michigan river. Cool clean flowing water, natural cover, and gravel spawning beds make it an outstanding trout stream. Its

natural beauty attracts canoeists, campers, and cabin dwellers. The kind of excellence typified by the Au Sable, however, is fragile and can easily deteriorate through neglect, mismanagement, and apathy.

Once again, in March of this year, in its response to Michigan House Concurrent Resolution 356, the Michigan Department of Natural Resources reiterated its previously stated recommendation that substantial sections of the Au Sable and Manistee riverfronts be left undeveloped. Specifically, the DNR response indicated that the lands consumers proposed to lease fell within the sections DNR had recommended for preservation.

Early in the new Congress, I will introduce similar legislation and will urge early consideration of it.

The PRESIDING OFFICER (Mr. SPONG). The bill will be received and appropriately referred.

The bill (S. 4570) to amend the Wild and Scenic Rivers Act by designating certain rivers in the State of Michigan for potential additions to the National Wild and Scenic River Systems, introduced by Mr. HART, was received, read twice by its title and referred to the Committee on Interior and Insular Affairs.

## ADDITIONAL COSPONSOR OF A BILL

S. 4238

At the request of the Senator from Hawaii (Mr. INOUÉ), the Senator from New Jersey (Mr. WILLIAMS) was added as a cosponsor of S. 4238, the Universal Enrollment Act.

## ESTABLISHMENT OF A FEDERAL BROKER-DEALER INSURANCE CORPORATION—AMENDMENT

AMENDMENT NO. 1095

Mr. BROOKE. Mr. President, I rise today to discuss matters of utmost importance to all Americans the health and stability of our national securities markets and investor confidence in these institutions.

In recent years, the number of Americans owning securities has grown significantly to the point where more than 30 million Americans presently own shares in U.S. industry including 1,214,000 citizens of my own State. This growth has been possible because of the trust and confidence investors have placed in our national securities markets, the brokers and dealers who represent them, and the regulatory bodies which protect the public interests. Congress has contributed to this confidence by its belief that industry self-regulation, coupled with oversight by the Securities and Exchange Commission produces an effective regulatory structure.

Events have taken place in recent months involving the failure of a number of larger brokerage firms—as well as the "shotgun marriages" of still others—which have, however, weakened investor confidence and cast a cloud on industry self-regulation as a viable concept. An estimated 150 brokerage firms have entered into liquidation. Hundreds of others have had to merge or cut back on

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and other sources before the Senate is asked to take action. Serious question has been raised as to what the real purpose was, and I would not like to see the Senate commit itself without more knowledge as to what really was the background. I do not wish to sidetrack the resolution altogether. I think it is significant, and I would undertake to report it back to the Senate within 10 days.

Mr. DOLE. As the Senator from Arkansas has pointed out, we have discussed Senate Resolution 486 and some of the questions raised by the Senator from Arkansas. As I indicated to him, my purpose and my hope is that the entire Senate will have the opportunity to express its will on the resolution. I have no objection to its going to the committee to be reported back prior to adjournment, with the understanding that the Senator from Kansas believes we will be here 10 more days. For that reason, I have no objection to the Senator's request.

Mr. FULBRIGHT. Mr. President, I move that the pending resolution be referred to the Committee on Foreign Relations with instructions to report it back within 10 days.

The PRESIDING OFFICER (Mr. BYRD of Virginia). Without objection, it is so ordered.

#### COMMUNICATIONS FROM EXECUTIVE DEPARTMENTS, ETC.

The ACTING PRESIDENT pro tempore (Mr. ALLEN) laid before the Senate the following letters, which were referred as indicated:

##### UNITED STATES AIR FORCE FLYING PAY REPORT

A letter from the Secretary, Department of the Air Force, transmitting, pursuant to law, the Air Force flying pay report as of October 31, 1970 (with an accompanying report); to the Committee on Armed Services.

##### PROPOSED LEGISLATION FOR AVERTING THE THREATENED NATIONWIDE RAIL DISPUTE

A letter from the Secretary of Labor, transmitting a draft of proposed legislation to provide for a temporary prohibition of strikes or lockouts with respect to the current railway labor-management dispute (with an accompanying paper); to the Committee on Labor and Public Welfare.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. BIBLE, from the Committee on Interior and Insular Affairs, with an amendment:

S. 4. A bill to establish the Big Thicket National Park in Texas (Rept. No. 91-1416).

By Mr. HART, from the Committee on the Judiciary, without amendment:

S. 2299. A bill granting jurisdiction to the Court of Claims to render judgment on certain claims of the Algonac Manufacturing Company and John A. Maxwell against the United States (91-1410).

By Mrs. SMITH, from the Committee on Armed Services, without amendment:

H.R. 8663. An act to amend the Act of September 20, 1968 (Public Law 90-502), to provide relief to certain former officers of the Supply Corps and the Engineer Corps of the Navy (Rept. No. 91-1417).

By Mr. CHURCH, from the Committee on

Interior and Insular Affairs, without amendment:

H.R. 14421. An act to provide for the conveyance of certain property of the United States located in Lawrence County, S. Dak., to John and Ruth Rachetto (Rept. No. 91-1418).

By Mr. FULBRIGHT, from the Committee on Foreign Relations, without amendment:

H.R. 18012. An act to amend the Foreign Service Building Act, 1929, to authorize additional appropriations (Rept. No. 91-1420).

#### AMENDMENT OF CENTRAL INTELLIGENCE AGENCY RETIREMENT ACT OF 1964 FOR CERTAIN EMPLOYEES—REPORT OF A COMMITTEE (S. REPT. NO. 91-1419)

Mr. STENNIS, from the Committee on Armed Services, reported an original bill (S. 4571) to amend the Central Intelligence Agency Retirement Act of 1964 for certain employees, as amended, and for other purposes, and submitted a report thereon, which bill was placed on the calendar, and the report was ordered to be printed.

#### THE FEDERAL INSURANCE GUARANTY AGENCY ACT—REPORT OF A COMMITTEE—MINORITY AND SUPPLEMENTAL VIEWS (S. REPT. NO. 91-1421)

Mr. MAGNUSON. Mr. President, from the Committee on Commerce, I report favorably, with amendments, the bill (S. 2236) to create a Federal Insurance Guaranty Corp., to protect the American public against certain insurance company insolvencies. I ask unanimous consent that the report be printed, together with minority and supplemental views.

The PRESIDING OFFICER (Mr. SPONG). The report will be received, and the bill will be placed on the calendar; and, without objection, the report will be printed, as requested by the Senator from Washington.

#### OMNIBUS RIVERS AND HARBORS AND FLOOD CONTROL BILL OF 1970—REPORT OF A COMMITTEE—INDIVIDUAL VIEWS (S. REPT. NO. 91-1422)

Mr. BYRD of West Virginia. Mr. President, at the request of my senior colleague (Mr. RANDOLPH), and on behalf of the senior Senator from Ohio (Mr. YOUNG), from the Committee on Public Works, I report favorably an original bill (S. 4572) authorizing the construction, repair, and preservation of certain public works on rivers and harbors for navigation, flood control, and for other purposes. I ask unanimous consent that the report be printed, together with the individual views of the Senator from Kansas (Mr. DOLE), and the individual views of the Senator from Delaware (Mr. BOGGS).

The PRESIDING OFFICER (Mr. SPONG). The report will be received, and the bill will be placed on the calendar; and, without objection, the report will be printed, as requested by the Senator from West Virginia.

#### EXECUTIVE REPORTS OF COMMITTEES

As in executive session, the following favorable reports of nominations were submitted:

By Mr. FULBRIGHT, from the Committee on Foreign Relations:

Robert O. Blake, of California, a Foreign Service officer of class 1, to be Ambassador Extraordinary and Plenipotentiary to the Republic of Mali; and

John A. McKesson 3d, of the District of Columbia, a Foreign Service officer of class 1, to be Ambassador Extraordinary and Plenipotentiary to the Gabon Republic.

Mrs. SMITH. Mr. President, from the Committee on Armed Services, I report favorably on the nomination of eight flag and general officers in the Army and Marine Corps. I ask that these names be placed on the Executive Calendar.

The PRESIDING OFFICER (Mr. BELLMON). Without objection, it is so ordered.

The nominations, ordered placed on the Executive Calendar, are as follows:

Maj. Gen. William Charles Gribble, Jr., U.S. Army, to be assigned to a position of importance and responsibility designated by the President, in the grade of lieutenant general;

Lt. Gen. Henry Augustine Miley, Jr., Army of the United States (major general, U.S. Army), to be assigned to positions of importance and responsibility designated by the President, in the grade of general;

Maj. Gen. Woodrow Wilson Vaughan, U.S. Army, to be assigned to positions of importance and responsibility designated by the President, in the grade of lieutenant general;

Maj. Gen. Robert Ray Williams, U.S. Army, to be assigned to a position of importance and responsibility designated by the President, in the grade of lieutenant general;

Maj. Gens. Hugh M. Elwood and Donn J. Robertson, U.S. Marine Corps, for commands and other duties determined by the President to be within the contemplation of said section, for appointment to the grade of lieutenant general while so serving;

Lt. Gen. Keith B. McCutcheon, U.S. Marine Corps, for appointment to the grade of general while serving as Assistant Commandant of the Marine Corps;

Gen. Lewis W. Walt, U.S. Marine Corps, when retired, to be placed on the retired list in the grade of general; and

Lt. Gen. William J. Van Ryzin, U.S. Marine Corps, when retired, to be placed on the retired list in the grade of lieutenant general.

Mrs. SMITH. Mr. President, in addition I report favorably 225 appointments in the Regular Army in the grade of major and below. Since these names have already been printed in the CONGRESSIONAL RECORD, I ask unanimous consent that they be ordered to lie on the Secretary's desk for the information of any Senator.

The PRESIDING OFFICER. Without objection, it is so ordered.

The nominations, ordered to lie on the desk, are as follows:

Edward A. Fedok, and sundry other persons, for appointment in the Regular Army.

#### GENOCIDE CONVENTION—EXECUTIVE REPORT OF A COMMITTEE—INDIVIDUAL VIEWS (EXECUTIVE REPT. NO. 91-25)

Mr. CHURCH. Mr. President, from the Committee on Foreign Relations, I report favorably, with understandings and a declaration, the genocide conven-